



Purbeck Local Plan Part 1 Monitoring Report

Sustainability Appraisal



January 2017

Contents

Introduction	3
Sustainability Appraisal (SA) Monitoring	4
SA Objectives	4
Monitoring the SA objectives and SA effects	5
SA objectives	5
SA effects	5
Other Indicators	6
Monitoring significant negative effects of adopted plans	8
Significant negative effects of Purbeck Local Plan Part 1 (PLP1)	8
Mitigation measures included in the PLP1	8
Monitoring of potential unforeseen adverse effects of adopted plans	9
Summary and Recommendations	10

Introduction

1. This is Purbeck District Council's Sustainability Appraisal Monitoring report. The report covers the period 1st April 2015 – 31st March 2016.
2. The aim of this document is to set out how we are monitoring our Sustainability Appraisals (SA), in particular the monitoring of SA objectives.
3. We also produce monitoring reports on a number of other topics such as Employment, Retail and Tourism. Many of the indicators monitored in these reports also relate to achieving the SA Objectives.
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Sustainability Appraisal (SA) Monitoring

- The Strategic Environmental Assessment (SEA) Directive requires that the significant environmental effects of implementing a plan are monitored to identify unforeseen adverse effects and to be able to undertake remedial action to address those effects. Monitoring of effects is also important where the SA/SEA identifies areas of uncertainty.

SA Objectives

- SA is based on an objectives-led approach whereby the potential impacts of a plan are gauged in relation to a series of objectives for sustainable development. Purbeck, together with the other Dorset authorities, used the Regional Spatial Strategy Sustainability Framework as the basis for identifying objectives that would comprise the SA framework for the Purbeck Local Plan Part 1 and subsequent plans.
- From 2006 – 2012 we had 15 SA objectives as set out below. From 2012, our Sustainability Appraisals have 8 objectives, although they incorporate all the issues addressed in the original 15 objectives (see table below).

SA objectives: 2006 - 2012	SA objectives since 2012
Help make suitable and affordable housing available for everyone	Meet as much of the district's housing need as possible
Give everyone access to learning, training, skills and cultural events	Promote services and facilities where need is identified
Promote stronger, more vibrant communities	
Reduce crime and fear of crime	
Improve employment opportunities in Purbeck	Harness the economic potential of tourism and widen employment opportunities
Reduce poverty and help everyone afford a good standard of living	
Harness the economic potential of tourism in a sustainable way	
Help everyone access basic services, reduce the need to travel by car and encourage cycling, walking and use of public transport	Help everyone access basic services, reduce the need to travel by car and encourage cycling, walking and use of public transport
Improve health and promote healthy lifestyles	
Reduce vulnerability to flooding and sea level rise and plan for climate change	Reduce vulnerability to flooding and coastal change and adapt to climatic changes
Protect and enhance habitats and species	Protect and enhance habitats and species and local geodiversity
Protect and enhance Purbeck's unique landscape and townscape and cultural and historical assets	Protect and enhance Purbeck's unique landscape and townscape, and cultural and historical assets
Reducing water consumption	Minimise all forms of pollution and consumption of natural resources
Reducing waste and minimising energy consumption and greenhouse gas emissions	
Minimising land, water, air, light, and noise pollution	

Monitoring the SA objectives and SA effects

SA objectives

8. When we first put together the SA monitoring indicators in 2006 to measure the objectives, we included all available and relevant data from Dorset County Council and other sources. Current limitations are as follows:
 - Some of the data is no longer available.
 - The previous SA monitoring sections did not distinguish what would be used for baseline data for scoping reports and what would be used as part of a monitoring programme.
9. Since the adoption of Purbeck Local Plan Part 1 in 2012, we have started work on three further sustainability appraisals, beginning with the relevant scoping report. Each scoping report is an opportunity to look at the baseline data again and see where the main issues are and ensure that all objectives are up to date.

SA effects

10. We currently undertake a great deal of data monitoring of our Local Plan policies, and we produce annual reports on different themes such as employment, retail, tourism, and so on. All of the monitoring we undertake relates in some way to achieving the SA objectives. For example, the monitoring of an increase in retail provision meets the objectives of promoting services and facilities, widening employment opportunities and helping everyone access basic services.
11. Where we identify a problem then we make recommendations in the relevant report. In this way, we have a monitoring programme in place to address areas where we are not meeting our targets, identify unforeseen adverse effects and ensure that remedial action is put in place to address those effects.
12. As we produce new Local Plans such as the Swanage Local Plan and the Partial Review of the Purbeck Local Plan Part 1, the development and inclusion of policies which are subject to assessment against the SA objectives provides the opportunity to identify new monitoring indicators that will enable us to check that SA objectives are being achieved, adverse effects are minimised and suitable mitigation is put in place where required.
13. For example, the SA on the pre-submission Swanage Local Plan recommends that the current monitoring framework is extended to ensure that the SA objectives of the Swanage Local Plan are implemented and adverse effects are mitigated. Examples include monitoring the provision of SANGs alongside proposed settlement extensions and monitoring the loss of open space in Swanage.
14. The table below summarises the SA objectives and how they can be monitored in SA scoping reports and in the monitoring framework.

SA objectives since 2012	Recommendations for SA scoping reports	Recommendations for SA monitoring programme
Meet as much of the district's housing need as possible	Use available data to build up information for future scoping reports.	Data included in monitoring reports for Housing and Affordable Housing.
Promote services and facilities where need is identified	Use available data to build up information for future scoping reports.	Data included in monitoring reports for Retail, Employment Land, Tourism, and Community Facilities.
Harness the economic potential of tourism and widen employment opportunities	Use available data to build up information for future scoping reports.	Data included in monitoring reports for Retail, Employment Land and Tourism.
Help everyone access basic services, reduce the need to travel by car and encourage cycling, walking and use of public transport	Use available data to build up information for future scoping reports.	Data included in monitoring reports for Transport and Accessibility.
Reduce vulnerability to flooding and coastal change and adapt to climatic changes	Use available data to build up information for future scoping reports.	Data included in monitoring report for Water Quality and Flood Risk.
Protect and enhance habitats and species and local geodiversity	Use available data to build up information for future scoping reports. Much of the data listed is still available from DERC.	Data included in monitoring report for Biodiversity.
Protect and enhance Purbeck's unique landscape and townscape, and cultural and historical assets	Use available data to build up information for future scoping reports.	Data included in monitoring report for Design.
Minimise all forms of pollution and consumption of natural resources	Use available data to build up information for future scoping reports.	Data included in monitoring report for Water Quality and Flood Risk.

Other Indicators

- In a small number of cases, we have indicators that relate directly to SA objectives but are not measured in the Local Plan monitoring reports and may not always be found in all the scoping reports (particularly those prepared for Neighbourhood Plans). The indicators are listed below together with recommendations of what we should do if we identify a problem.

Other indicators	Source of data	What could Council do if problem is identified?
% of houses at risk from flooding (1 in 100 year event)	EA	Keep SFRA up to date and ensure all SHLAA sites have flood risk assessment.
% of houses at risk from flooding (1 in 1,000 year event)		
% of SSSI in favourable condition	DERC	In Purbeck, most (but not all) SSSIs are protected by European legislation. Therefore SHLAA sites on SSSIs would normally have 'absolute constraints'. For those that are not protected by European legislation, consider identifying ALL SSSIs as a constraint when assessing SHLAA sites. Assess through Habitats Regulation Assessment and consult Natural England on suitability for development and potential for mitigation.
% of SSSI in unfavourable (no change) condition		
% of SSSI in unfavourable (recovering) condition		
% of SSSI in unfavourable (declining) condition		
% of SSSI in unfavourable (destroyed) condition		
% of SSSI in favourable (part destroyed) condition		
% of SSSI condition not assessed		
% of SNCI in good condition		
% of SNCI in good/improving condition		
% of SNCI in good/declining condition		
% of SNCI in fair condition		
% of SNCI in fair/improving condition		
% of SNCI in fair/declining condition		
% of SNCI in poor condition		
% of SNCI in poor/improving condition		
% of SNCI in poor/declining condition		
% of SNCI whose condition is unknown		
% of housing with kerbside recycling	PDC	Consider how additional recycling can be encouraged in new housing design.
% of all domestic waste generated in the district that is recycled		
Tonnes of waste per resident going to landfill per annum		
% of rivers having good biological quality	EA	Liaise with EA and Natural England to see if policy on Nitrates needs to be reviewed
% of rivers having good chemical quality		
No of Local Air Quality Management Area	PDC	In case of any Air Quality Management Areas being identified, this needs to be raised as a constraint when assessing any SHLAA sites.

16. Should additional essential monitoring come to light, we can include this data in the lists above.

Monitoring significant negative effects of adopted plans

Significant negative effects of Purbeck Local Plan Part 1 (PLP1)

17. No policies in the PLP1 were assessed by the SA as having significant negative effects across any of the SA objectives. This in part reflects the mitigation measures that were incorporated into the plan as part of the ongoing SA process. Further information is provided below.

Mitigation measures included in the PLP1

18. The PLP1 set out a number of mitigation measures to ensure that the plan did not have significant negative effects. Implementation of these measures will be monitored annually in this report to ensure that it is provided / undertaken.

Mitigation proposed by PLP1	How can mitigation be addressed?	SA Mitigation Monitoring Update 2015/2016
Ensure housing and employment sites come forward together at Bere Regis	Through the Site Allocations DPD, ensure that the preferred housing site(s) is linked to an employment site (if required)	Mitigation may be addressed through the emerging Neighbourhood Plan for Bere Regis, finance permitting.
Improve frequency of public transport passing through Bere Regis	Through amendments to the Purbeck Transportation Strategy	Mitigation will be considered through the emerging Neighbourhood Plan for Bere Regis.
Consider provision of live/work units and promotion of home working	Review as part of preparation of the Site Allocations DPD	Mitigation to be addressed through development briefs for allocated sites, planning applications and emerging neighbourhood plans.
Review the amount of employment land needed at Dorset Green Technology Park, to ensure it is appropriate and does not encourage commuting.	Review as part of preparation of the Site Allocations DPD	Mitigation to be addressed through the Strategic Employment Land Availability Assessment, workspace strategy and emerging policies within Partial Review.
Work with the MOD to improve accessibility in Bovington and reduce unnecessary car trips to access basic facilities in the village	MOD approached about preparing a neighbourhood plan to deal with these issues, amongst others	MOD have prepared an Establishment Development Study that sets a 10 year vision for the Garrison. However, this excludes many of the residential areas that are located outside the camp boundary from which

Mitigation proposed by PLP1	How can mitigation be addressed?	SA Mitigation Monitoring Update 2015/2016
		residents may use their cars to access facilities in the village.
Undertake detailed mitigation measures as set out in HRA	Through Joint Heathland DPD set out plan for dealing with list of mitigation measures	Updated and adopted Heathlands SPD will support provision of suitable mitigation in lieu of joint Heathlands DPD.
Work with existing and prospective employers to encourage local recruitment and provision of training opportunities	Difficult for the Council to undertake, as there are no direct links to employers	Mitigation being pursued by Economic Development Officers, particularly in relation to Dorset Green Technology Park.
SFRA to be regularly updated	This is already being done and will be completed regularly.	SFRA is updated on a regular basis and more detailed assessment (SFRA Level 2) prepared where required e.g. Swanage.
Consider provision of incubator units in subsequent plan(s)	Review as part of preparation of the Site Allocations DPD	Mitigation to be addressed though the Strategic Employment Land Availability Assessment, workspace strategy and emerging policies within Partial Review.

Monitoring of potential unforeseen adverse effects of adopted plans

19. Each year we monitor our adopted planning policies in the PLP1 to measure our progress and see how well we are doing. Each of the topic based monitoring reports is set out in the table below. The table also includes the policies monitored and a commentary of any policies that are not performing, or are underperforming, and may result in potential unforeseen adverse effects of the adopted plan. Potential adverse effects are identified in accordance with the summary and recommendations made in each monitoring report. The table will be updated annually.

Monitoring Report	Adopted Policies Monitored	Potential adverse effects?
Purbeck District Local Plan Progress Report – 2016	n/a	n/a
S106 and CIL Income and Expenditure 2015/16	DEV: Development Contributions	No
Five-year Housing Land Supply Report	n/a	n/a

Housing Completions and Commitments	Policy HS: Housing Supply Policy NW: North West Purbeck Policy SW: South West Purbeck Policy CEN: Central Policy NE: North East Purbeck Policy SE: South East Purbeck	No
Summary of Policy HS: Housing Supply	Policy HS: Housing Supply	No
Affordable Housing	Policy AH: Affordable Housing Policy RES: Rural Exception Sites Policy AHT: Affordable Housing Tenure	No
Tourism	Policy TA: Tourist Accommodation and Attractions	No
Gypsies, Travellers and Travelling Showpeople	Policy GT: Gypsies, Travellers and Travelling Showpeople	No
Retail Provision	Policy RFS: Retail Floor Space Supply Policy RP: Retail Provision	No
Employment	Policy ELS: Employment Land Supply Policy E: Employment	No
Community Facilities and Services	Policy CF: Community Facilities and Services Policy GI: Green Infrastructure, Recreation and Sports Facilities	No
Water Quality and Flood Risk	Policy PH: Poole Harbour Policy GP: Groundwater Protection Policy FR: Flood Risk Policy CE: Coastal Erosion	No
Design	Policy D: Design Policy LHH: Landscape, Historic Environment and Heritage Policy REN: Renewable Energy	No
Biodiversity	Policy BIO: Biodiversity Policy DEV: Development Contributions Policy DH: Dorset Heaths International Designations	No
Accessibility Monitoring Report	Policy IAT: Improving Accessibility and Transport Policy LD: General Location of Development Policy CO: Countryside	No

Summary and Recommendations

20. The SA objectives are monitored as new scoping reports are produced for emerging plans. Any new objectives that are identified, or required amendments to objectives will be set out in the relevant scoping report. Since 2012 there have been no changes to the SA objectives.
21. SA effects are monitored annually in a number of ways including through the preparation of topic based local plan monitoring reports, identification of unforeseen effects of adopted local plans, a review of significant effects identified in the SA of

adopted local plans, a review of mitigation measures included in the SA of adopted local plans and a review of other indicators where the data is available.

22. The review carried out through this report has not identified any unforeseen effects or areas of concern relating to the delivery of mitigation identified within the SA of adopted local plans.
23. A few topic based monitoring reports have identified areas where targets are not currently being met, for example, the delivery of new retail floor space in town centres. However, it is clear that emerging plans (the Swanage Local Plan and neighbourhood plans) will enable related SA objectives to be achieved over the plan period, and it would therefore be premature for this report to identify unforeseen effects at this stage in the SA monitoring process.